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Session Six

Mobilising Equitable Management

How do we mobilise engagement in strategic marine resource management and choose between priorities?

Chair

Prof. Clare Fitzsimmons, Newcastle University

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Mobilising Equitable Management

Rachel Brown, MMO

English Marine Plans - the next generation







English marine plans: the next generation

Dr Rachel Brown Marine Planning Manager Rachel.Brown@marinemanagement.org.uk

Marine Management Organisation Marine Planning in England





What have we done to date Marine Management

23



What have we done to date Marine Management Organisation



Picture in picture

<u>Key</u>

Advisorv

- Fisheries enforcement
- Development enforcement
- Surveillance
- Licensing / permitting
- Planning
- Marine conservation
- Predominant marine regulator
 - Vessel owner







Other -

6.00

CER.

Explore marine plans - GOV.UK (www.gov.uk)





Marine Plan Implementation training



...

Ditious for our seas and coasts

Marine Plan Implementation Training

Marine Management Organisation (MMO) 267 subscribers

A) Share E+ Save

🖽 🌣



Defra led Marine Spatial Prioritisation Programme (2021)







Partial and initial view of fixed offshore wind and tidal potential

Potential tidal stream From Explore Marine Plans Ednburght Offshore Wind High Potential Glasgow Future Development Areas lame of Characterisation Area T-Doffers Chart Belfast 7 DepterSali I Vorstine Court The Work Dubin 5 Southern North Seal E Enthrida Britatioham Amsterdam That Hague 7 Thomas Approxibes Rethirdam 8 Karra Ceant Antwerp Ducial A South Kast Bustels 0. Weistick 11 SouthWell Lummbourg

Renewables are not the only sector out there and with future ambitions







Warne Management What next? – The East Marine Plan

- Two marine plan areas inshore and offshore
- East inshore marine plan area covers 6000km², from mean high water springs to 12 nautical miles offshore from Flamborough Head to Felixstowe.
- East offshore marine plan area extends from the outer boundary of the inshore plan area to England's borders with the Netherlands, Belgium and France and covers 49,000km².





What next? – The East Marine Plan



How to get involved with the SPP

- Respond to the consultation using the online Citizen Space Tool: https://consult.defra.gov.uk/mmo/east-marine-plan-spp
- Representations by email: planning@marinemanagement.org.uk
- In writing to: Marine Planning Team, Lancaster House, Hampshire Court, Newcastle Upon Tyne, NE4 7YH, United Kingdom

Consultation dates: 15th January - 12th February



Marine Management Organisation

Draft East Inshore and Offshore Marine Plan Areas

Statement of Public Participation:

November 2023









Thank you for listening!

Dr Rachel Brown Marine Planning Manager Rachel.Brown@marinemanagement.org.uk





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Session Six Mobilising Equitable Management

Daniel Morris, Orkney Islands Council

Unlocking the potential of regional

marine planning; an Orkney Islands

perspective

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Unlocking the potential of regional marine planning: An Orkney Islands perspective

Daniel Morris - Marine Planner

James Green – Marine Planning Manager









































Marine planning in Scotland





Marine planning in Scotland





In theory, it's brilliant

- Location specific plans being written by the organisations that operate in those regions
- Tailored to specific issues and needs
- Engagement at a scale that is relevant to the community
- In Orkney, Orkney Islands Council is the sole delegate, with an advisory group of 16 members



























Orkney Marine Services Association







Regional Approaches to Spatial Planning

- Orkney Islands Marine Region: Finfish Farming Spatial Guidance
- Example of local spatial planning approach to add value to limited national guidance.
- Engaging local stakeholders to identify 32 different constraints to fish farm developments
- 'Spatial Prioritisation' in a traditional sense is not always appropriate



In 2008, Scottish Ministers anticipated that it would take up to 2 years to produce a national marine plan and 2 years to produce each regional marine plan

The first National Marine Plan took 5 years

There are still no approved regional marine plans





What's the hold up?

Enormity of the task was underestimated by the Scottish Government in 2008-2010 when the Marine (Scotland) Bill was passed

≻Only limited delegation to the local level

> Multiple retained central government checkpoints in the plan preparation process

Many early ambitions have not materialised
Funding is far less than the initial estimates of costs.

>Caution from central government in allowing local policies to be developed



What needs to be done

- 1. Regions need more autonomy to set local objectives and associated policies.
- 2. Conformity with National Marine Plan shouldn't overly restrict local approaches
- 3. Bottom-up as well as top-down influence on marine planning policy
- 4. More effective collaboration and learning between regions and government
- 5. Additional resources no less complicated than national plans



Key message...

Scotland's early ambitions for locally led policy development and enhanced community engagement through Regional Marine Plans is still achievable

But the process needs further support from central government and greater delegation to Marine Planning Partnerships to ensure the representation of coastal communities





Thank you

Daniel Morris - Marine Planner James Green – Marine Planning Manager







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Mobilising Equitable Management

Chloe Wenman, Marine Conservation Society

Priorities for strengthening marine planning in Wales



MARINE CONSERVATION SOCIETY

Priorities for strengthening marine planning in Wales

More information at mcsuk.org

Chloe Wenman

Policy and Advocacy Manager Wales



Pembrokeshire Coast National Park



Wales Marine Planning Portal
Welsh National Marine Plan



Published in 2019

A framework for managing the marine area in a joined-up way

Key for delivering the Environment Act and Well-being of Future Generation Act objectives



Need for more spatially prescriptive marine planning

More **spatial**

More clarity over what activity is best suited to happen where, e.g. constraints mapping, opportunity for coexistence

More holistic

Taking cumulative impacts of all activity and implications for displacement into account

More strategic

Introducing a hierarchy of decisionmaking , allowing governments to weigh-up and prioritise different policy drivers and uses of the sea

All underpinned by better evidence

More prescriptive MSP could benefit all

Nature – Protect, recover, restore and enhance species and habitats

Industries – Provide certainty

People – Ensure resources people depend on are protected and supporting more community involvement



CABINET STATEMENT

Written Statement: Taking forward marine planning following the three-year review of the Welsh National Marine Plan

Julie James MS, Minister for Climate Change

First published: 1 March 2023 Last updated: 1 March 2023

"we will use our first Welsh National Marine Plan and its strategic planning framework to **provide greater spatial prescription** for the protection of our seas and to promote sustainable development."

"developing greater understanding in relation to **potential development capacity** and **environmental constraints**."

We will also be working with Natural Resources Wales to map **areas of opportunity for environmental restoration**"

Strategic mapping of opportunities for building resilience of marine & coastal ecosystems in Wales

Cyfoeth Naturiol Cymru Natural Resources Wales Initial work underpinned by MPA network as "cornerstone" of resilience and that getting features across the network into favourable condition should be the priority focus of action

Full extent of the MPA network in Wales

Sites where one or more features are known to be in unfavourable condition In these hatched areas, action is needed to deliver measures that **restore features, reduce pressures** to enable their recovery or **gather evidence** needed to support effective management

Collaborative working on next steps

Marine Priority Ecological Network (available on DataMapWales)

Team Wales approach





More **spatia**

More clarity ov what activity is suited to happ where, e.g. constraints mapping, opportunity fo coexistence



strategic

cing a hy of decision-

g governments h-up and e different drivers and the sea

Ocean equity and marine planning

Using sea space

- People, nature and economy
- Scenario planning (e.g. different targets)
- Embed climate change considerations

Must inform

The process

- Boost ocean literacy to increase engagement
- Incorporate social values into decision-making
- Realise multiple benefits from marine planning
- Just transition







Thank you Chloe.Wenman@mcsuk.org







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Mobilising Equitable Management

Sarah Coulthard, Newcastle University

<u>Trust and legitimacy - a two way street in</u>

the pursuit of marine resource co-

management

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<u>Trust and legitimacy - a two-way street in the pursuit of</u> <u>marine resource co-management.</u>

Dr. Sarah Coulthard Newcastle University

1. The relevance of trust.

Panel question: How do we **mobilise engagement** in strategic marine resource management and **choose between priorities**?

- We need trust to mobilise engagement, and good engagement feeds back to strengthen trust (Kumagai and Federica 2020).
- Yet, the choosing of priorities can erode trust...
 - tensions between policy-derived priorities and priorities held by diverse sets of stakeholders affected by policy,
 - tensions between different knowledges about the need for and implications of policy.

e.g. prioritising environmental over social components may ultimately be necessary in strategic long-term sustainability planning, but risks disabling influence of local priorities that stakeholders trust policy-makers to consider.

• Trust is a two-way street where requests for trust from stakeholders to engage with and contribute towards decision-making should be matched by **demonstrable consideration of engagement contributions** in transparent decision-making processes, in-spite of difficult decisions and policy-making realities.

2. The trickiness of trust

An ambiguous concept that means different things to different people, but evidence attests that:

- Trust in fair process and confidence in decisions made are important foundations for any civic engagement in public decision-making (Newton 2001, Sirianni 2007, Michels et al 2010, Romme et al 2018)
- Trust and meaningful engagement are part of procedural justice and contribute to legitimate outcomes that are implementable and sustainable (Gaventa et al 2012, Turner et al 2016).
- Public trust can lead to greater compliance, strengthens social cohesion and builds institutional legitimacy and outcomes, including behaviour change (van Brussel et al 2019).
- Trust is lacking between many commercial fishers and 'government', reflective also of wider public mistrust in science and politics in general (Ford and Stewart 2021, Dobson 2022).
- But, it's not all bad news –political dissatisfaction can lead to growing democratic awareness and "critical citizens,", individuals that support democracy and demand for governments be held accountable (Norris, 1999, Jamal 2007).

3. Recognising trust and protecting it.

How therefore to progress co-management that is cognisant of the fragility of trust and yet can still deliver collaborative and legitimate outcomes?

How to choose b Is trust overly an Examples where debated, and be Designed lackers and Concernation Authorities (IECAs)

Regional Inshore Fisheries and Conservation Authorities (IFCAs)

• Committees of members who represent diverse coastal interests, the sea as a 'societal resource'.



Source: Home - AIFCA (association-ifca.org.uk)

IFCA process:

- IFCA staff prepare and present evidence-based management options following extensive stakeholder engagement processes
- Management proposals are democratically debated and voted on by IFCA members.
- IFCAs then implement through byelaws and enforce management measures with stewardship over the entire process, from identified need to implementation, monitoring and regular review.
- Effective model delivering co-management and deliberative democracy with success, which could inform aspirations in other contexts (e.g. citizen assemblies and 'deep citizen engagement').



Face-to-face democratic deliberation, the use of critical thinking and reasoned argument, as a way for citizens to make decisions on public policy, enhances civic engagement and legitimacy (McCoy et al 2002, Gundelach et al 2017, Willis et al 2022). Vignette 1 – DEFRA consultation into Highly Protected Marine Area candidate sites, Lindisfarne Holy Island.

- Assumed to be a done deal, disengagement, anger, fear.
- Extensive NIFCA and DEFRA cooperation to ensure an inclusive consultation process
- Decisions to designate 3 out of the 5 candidate sites following a 'meaningful consultation'
- Trust bears fruit continued good engagement and strong relationships with the regional fisheries management (NIFCA) and communities, evidenced in fisher forum successes.







Vignette 2. Cromer Shoal Chalk Beds MCZ, Norfolk coast

MCZ designated in 2016 to protect a range of seabed habitats including subtidal chalk, sand and gravel, and small areas of peat and clay.

Emergent evidence regarding potential damage to chalk reef from static gear (potting) from local historic Cromer crab fishery

Eastern IFCA adopting an **adaptive risk management** approach that requires the implementation of management proportionate to the risk identified, and adequately precautionary, followed by a process of evaluation and refinement of that management.

EIFCA carefully evidencing need and piloting different approaches to mitigate as required, in partnership with local fishers and conservation groups.





Concluding remarks

- Trust is tricky but important requires caution around expecting it, evaluating with it.
- Building trust is hard work and can be lost in an instant but is crucial to engagement and the development of legitimate decision-making and policy impact.
- Trust is a two-way street, requests for trust from stakeholders to engage should be matched by **demonstrable** consideration of engagement contributions in transparent decision-making processes, in-spite of difficult decisions and policy-making realities.
- The good news trust does exist and is being furnished, but isn't always recognised, celebrated or nurtured.

Invest in what you already have – it's really good!

Regional co-management delivered by IFCAs is a good model of regional democratic decision making that is founded on extensive engagement, is evidence-led, high impact and (in general) benefits from wide-spread legitimacy and stakeholder buy in.

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Session Six

Mobilising Equitable Management

Simone de Winter, Cefas

Cumulative effects of offshore wind

farms in a marine spatial world

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Cumulative Effects of Offshore Wind Farms in a Marine Spatial World

Simone de Winter | Senior Marine Scientific advisor



Partners



Department for Environment Food & Rural Affairs

THE CROWN ESTATE













Setting the scale of the topic – now and into the future



(from the economic study of the UK's offshore renewable resources)

Cumulative effects assessment

What do we mean?

"... a systematic procedure for identifying and evaluating the significance of effects from multiple sources/activities and for providing an estimate on the overall expected impact to inform management measures. The analysis of the causes (source of pressures and effects), pathways and consequences of these effects on receptors is an essential and integral part of the process."

Judd et al 2015 (adapted from Cooper 2003)

Purpose and scale



Holsman et al. 2016

CEA in the OSPAR Quality Status Report 2023



Judd & Lonsdale, 2021 adapted from Elliot *et al*, 2017

OSPAR QSR 2023 – CEA in Thematic Assessments









Method choice

- Spatial component
- User friendly
- Transparent
- Covers all receptors
- Ecologically relevant
- Avoid complex modelling
- Able to use model outputs
- What is there? Is it impacted?



Piet, G. J., Tamis, J. E., Volwater, J., de Vries, P., & van der Wal, J.T. Jongbloed, R. H. (2021). A roadmap towards quantitative cumulative impact assessments: every step of the way. *Science of the Total Environment.*, 784, 146847. https://doi.org/10.1016/j.scitotenv.2021.146847

What is there, is it impacted?



Extent

Regional grid



Impact Risk





Limitations

- Density variations
- Location of turbines
- Good Environmental Status
- Ecosystem services
- Interactivity of pressures



Waggitt et al., 2019



Thank you for listening

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To learn about Cefas scan the QR code or visit linktr.ee/CefasGovUK









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Mobilising Equitable Management

Jennifer Godwin, Seabed User and Developer Group

Principles for Marine Spatial

Prioritisation: Space for Nature and the

Blue Economy

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Principles for Marine Spatial Prioritisation: Space for Nature and the Blue Economy

Jennifer Godwin, Executive Officer for the Seabed User and Developer group Coastal Futures 2024



The SUDG











Seabed User



OGUK





British marine aggregate producers association



A well-managed marine environment

Through the Marine Spatial Prioritisation (MSPri) programme in England, Government is considering the increasing demands on our seas and how to manage them.





Results of the SUDG Collaborative Workshops





Seabed Us(

Holistic approach to the marine environment



Transparency is key



Seabed User

Decisions on prioritisation should:



"

- Be flexible
- Consider terrestrial
- Build on understanding of what we are trying to achieve
- Consider cumulative impacts

- Be determined at a strategic level
- Allow for innovation
- Consider future marine policies
- Greater consideration to natural capital approaches

//

Safeguarding & Risk Awareness







Headline Message – its time to update the UK Marine Policy Statement



Reflecting the increasing changes and demands on the marine environment, the framework for prioritisation decisions should be determined via a long-term plan (vision) for the UK's marine space taking into account the needs of users, communities and the natural environment. The view of the workshops was that this should be expressed through an update to the UK Marine Policy Statement which reflects the changes that are happening in the marine environment.



Thank you

Principles for Marine Spatial Prioritisation: Space for Nature and the Blue Economy Coastal Futures 2024 Jennifer Godwin jennifergodwin@sudg.org.uk

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Session Six Panel Debate

Mobilising Equitable Management

How do we mobilise engagement in strategic marine resource management and choose between priorities?

Chair: Prof. Clare Fitzsimmons, Newcastle University

Rachel Brown, Marine Management Organisation James Green, Orkney Island Council **Chloe Wenman**, Marine Conservation Society Sarah Coulthard, Newcastle University Simon de Winter, Cefas Jennifer Godwin, Seabed User and Developer Group

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Speaker

Katrina Ryan Mindfully Wired Communications

<u>The real change that</u> <u>communications can bring about</u> <u>in co-management</u>

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COASTAL FUTURES CONFERENCE 2024

THE REAL CHANGE THAT COMMUNICATIONS CAN BRING ABOUT IN CO-MANAGEMENT

Presenter: Katrina Ryan, Director Date: 25th January 2024



MINDFULLY



WHAT DO WE MEAN BY CO-MANAGEMENT?

Building*, maintaining, and evolving structures for managing coastal resources and fisheries that:

- Bring together eg. fishermen, government, research, supply chain, NGOs and other parties
- Create shared responsibility and accountability in decision-making
- Consider and balance sustainability objectives
- Develop long-term plans with mutual and long-term benefits
- Are responsive to changing circumstances and face obstacles to shared goals in a unified way

*co-designing and co-creating

CO-MANAGEMENT IS ALL ABOUT COLLABORATION AND EMPOWERMENT.



INCLUSIVITY AND SHARED RESPONSIBILITY.

IT IS RARELY EASY OR STRAIGHTFORWARD.



BUT WHAT DOES A COMMS AGENCY KNOW ABOUT CO-MANAGEMENT OF FISHERIES?



MINDFULLY WIRED COMMUNICATIONS Image credit: ©OscarBos

MWC'S ORIGINS ARE IN SUPPORTING PARTICIPATORY RESEARCH FOR CO-MANAGEMENT STRUCTURES IN FISHERIES - OF A RANGE OF SCALES -ACROSS EUROPE.

We were founded as the comms lead for the FP7funded GAP2 project, through which we collaborated with:

- 267 fishers
- 67 scientists
- 41 policy makers
- 19 Phd / MSc students







ACROSS 4 YEARS, AND COVERING 11 COUNTRIES, AS THE PROJECT CONDUCTED OVER 6087 DIFFERENT RESEARCH AND OUTREACH ACTIVITIES -INCLUDING:

- 366 joint field trips
- 330 meetings
- 81 conferences
- 68 workshops

SO WHAT DID WE LEARN, AND HOW DO WE USE COMMS TO SUPPORT COLLABORATIVE AND CO-MANAGEMENT FOCUSED PROJECTS TODAY?

DEEPLY UNDERSTAND STAKEHOLDERS AND THEIR MOTIVATIONS TO ENGAGE WITH A PROJECT.

Support participatory stakeholder mapping, conduct interviews, consider 'audiences'

BUILD MUTUAL TRUST AND TRANSPARENCY INTO

A PROJECT'S DNA.

Set a tone, support consideration and design of governance structures

CO-DESIGN A STRATEGY.

ADAPT AND EVOLVE THE STRATEGY.

KNOW WHEN TO TELL A STORY, AND WHO SHOULD DO THE TELLING.

Message, messenger, moment



KNOW WHEN NOT TO COMMUNICATE.



BE A CRITICAL FRIEND.

Offer an 'outsider' perspective, and always ask questions



BE A RESOURCE AND HELP FIND RESOURCES.

Extend project lifespan, support and tailor a 'pitch'



HELP CREATE NEUTRAL SPACES.

Communication isn't always about a point of view



THE FUN BITS!

Celebrating, networking, sharing ideas and experiences



THIS IS ABOUT A DIFFERENT VISION OF COMUNICATIONS' AND WHAT COMMUNICATION IS. Not just communications 'tools'*




***COMMS TOOLS INCLUDE:**

- Written content
- Social media
- Film
- Graphic design
- Illustration
- Art installation
- Podcasting
- Traditional media
- Facilitation
- Meeting and event management
- In-person chats
- Quayside visits
- Phone conversations



BUT RATHER...

An approach that integrates thinking about communications into the lifespan of any participatory / collaborative / co-management project**

This doesn't mean 'comms consultancy' but the transferable skill of being a 'communicator' and bringing attention to this element of collaborative initiatives

**It's not a last-minute bolt-on!



CONTEMPORARY EXAMPLES...

FUTURE OF OUR

• Supporting inaugural, "trail-blazing" conference to ensure broad participation, capture stakeholder input throughout, and disseminate outcomes

- Providing comms support to a multi-stakeholder network of fishermen, industry leaders, policy makers and researchers
- Simplifying and effectively explaining the fisheries management landscape to all cohorts of the fishing industry





FUTURE OF OUR INSHORE FISHERIES



 Sharing knowledge, insights, and increasing the visibility of FOIF to encourage fisher engagement, by removing barriers for stakeholders to become involved

• Feeding into the frontrunner FMPs, demonstrating the programme's relevance and value to nation-wide, post-Brexit fishing objectives, in-line with both government and industry needs

• Knowledge exchange with GAP2 case study - a fullcircle moment.



CLEAN CATCH & CIBBRINA

•Tackling the challenging issue of sensitive species' bycatch in a participatory way

•Co-design of research across full range of stakeholders

•Participatory communications and governance design

•Learning from what's gone before - good and bad - evolving and adapting

•Bringing together knowledge and insights across international communities

•Capturing knowledge and insights directly from the industry

•Drawing on GAP2 exchange findings - another full-circle moment







TO CONCLUDE...

MINDFULLY WIRED COMMUNICATIONS

COMMS CAN - AND SHOULD - BE MUCH MORE THAN SURFACE-LEVEL PR



MINDFULLY WIRED COMMUNICATIONS

IT CAN PLAY AN INTEGRAL ROLE IN FORMING COLLABORATIVE STRUCTURES AND HELPING THEM TO EVOLVE AND LAST: IT IS ESSENTIAL TO INCLUSIVITY -INCLUSIVITY DOESN'T HAPPEN BY ACCIDENT



COMMUNICATIONS SKILLS ARE TRANSFERABLE SKILLS - WE ALL HAVE A PART TO PLAY IN BEING MINDFUL OF OUR ROLE IN FOSTERING COLLABORATION, PARTICIPATION, AND INCLUSIVITY



AMAZING AND ENDURING THINGS CAN COME ABOUT THROUGH A MUTUALLY-RESPECTFUL, COLLABORATIVE APPROACH.



MINDFULLY WIRED COMMUNICATIONS

THANK YOU.

Katrina Ryan, Director katrina.ryan@mindfullywired.org







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Natasha Bradshaw on behalf of the OCF team



🕥 @CF_conf

#CoastalFutures24



Natasha Bradshaw Ocean and Coastal Futures

The Bob Earll Award

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Bob Earll Award

Outstanding Contribution to Ocean and Coastal Management

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Award Criteria

- 1. Dedication to ocean and coastal management.
- Demonstration of significant impact through government/policy, private sector and/or NGO activities.
- 3. Bringing people together to achieve a collective goal towards sustainability.
- 4. Leadership and role model through practice and professional development.
- 5. Empowering others from diverse backgrounds.







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Rhoda Ballinger

Peter Barham

Louise Harrington

Stephen Hull

Jean-Luc Solandt

Nicola Radford







Dr Bob Earll

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Bob Earll Award

Outstanding Contribution to Ocean and Coastal Management

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Bob Earll Award Outstanding Contribution to Ocean and Coastal Management

Peter Barham

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